

FINAL COMMENTS AND COORDINATION REPORT

TOWN OF BAY HARBOR ISLANDS

BROAD CAUSEWAY BRIDGE REPLACEMENT
PROJECT DEVELOPMENT & ENVIRONMENT STUDY



Prepared for:

Town of Bay
Harbor Islands, Florida

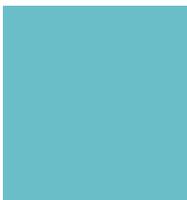
July 2024





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Number:	14520
Town of Bay Harbor Islands	
Project Number:	BC-160

FINAL COMMENTS AND COORDINATION REPORT



July 2024

The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being or have been carried out by Florida Department of Transportation (FDOT) pursuant to 23 U.S.C. §327 and a Memorandum of Understanding dated May 26, 2022, and executed by Federal Highway Administration (FHWA) and FDOT.



Prepared for:
Town of Bay Harbor Islands

Prepared by:
AtkinsRéalis



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1. INTRODUCTION

The Town of Bay Harbor Islands (Town) conducted a Project Development and Environment (PD&E) Study for Broad Causeway Bridge Replacement from Causeway Island to East of West Broadview Drive in Miami-Dade County, Florida. The project location map, shown in [Figure 1](#), illustrates the location and limits of the study.

The purpose of the PD&E Study is to provide documented environmental and engineering analyses to assist the Town in reaching a decision on the type, location and conceptual design of the necessary improvements, in order to accommodate future traffic demand in a safe and efficient manner. The PD&E Study also satisfies the requirements of related state and federal environmental laws and regulations and qualifies the project for federal-aid funding of future development phases of the project.

The purpose of this report is to document the public and agency participation accomplished throughout the study process. In compliance with State and Federal rules, a Public Involvement Program was developed and implemented as an integral part of this project. The Town recognizes that the success of any transportation improvement is dependent upon a comprehensive public outreach effort. The program focused on soliciting community participation regarding local issues and concerns throughout the project development process. The balance of this report describes the following components of the program: Advance Notification, public communications (emails, newsletters, website, media coverage, etc.), agency presentations and meetings, public meetings, and the public hearing. The project schedule showing these milestones is in [Figure 2](#).

1.1 Project Description

The project involves the potential replacement of the Broad Causeway Bridge connecting the Town with the City of North Miami, within Miami-Dade County. The Project Location Map is attached. The bridge is part of the Broad Causeway, a roadway classified as "Urban Minor Arterial". This arterial also begins in Bal Harbour/Surfside and connects those commuters to the mainland. The limits of the project extend from the Broad Causeway Island (25°53'19.41 "N, 80° 8'54.52 "W) on the west side (25°53'11.30"N, 80° 8'18.93"W) to east of West Broadview Drive. The improvements include the bridge approaches and Broad Causeway Island circulation. The Florida Department of Transportation (FDOT) Bridge Identification (ID) Number (No.) is 875101. A graphic depicting the location of the bridge is provided as an attachment. The project is approximately 0.77 miles in length.

The existing bascule bridge consists of four lanes, undivided (two lanes in each direction). The four travel lanes are 10 ft. wide, without a raised median. The outside travel lanes also include shared-use markings to accommodate bicycles. In addition, pedestrians are accommodated with a raised maintenance area on each side of the bridge, with a width that varies from 22 to 36 inches (in.). There are no guardrails separating the raised maintenance area from the travel lane. Crossing over the Intracoastal Waterway (ICWW), the bridge has a horizontal clearance of 79.7 ft., a maximum vertical clearance of 18.0 ft. at Mean Low Water (MLW) and a minimum vertical clearance of 15.7 ft. at Mean High Water (MHW) at the Bascule crossing. The ICWW at the bridge crossings is deemed a



Broad Causeway Bridge Replacement PD&E Study

navigable waterway by the United States Coast Guard (USCG). The bridge bascule is required by the USCG to open twice per hour on the quarter and three-quarter hour but only opens if vessels are waiting.

The existing right-of-way (ROW), owned by the Town, is anticipated to accommodate the replacement bridge and approaches. Included in the Town Charter by the 1953 Senate Bill No. 865, the State of Florida surrendered and granted to the Town any claim or control over all tidewaters and other lands, and all bayous and bay bottoms, beaches, waters, waterways and water bottoms, and all riparian rights within and adjacent to the Town limits for municipal purposes only, a strip of 300 ft. wide from Kane Concourse (SR 922), westwardly across Biscayne Bay to approximately 123rd Street in the City of North Miami. This 300 ft. wide strip is shown in the attached map as a bright yellow highlight. Therefore, the replacement bridge will be built within the 300 ft. strip over Biscayne Bay under claim or control by the Town.

Purpose and Need

The purpose of this project is to address the structural and functional deficiencies of the existing Broad Causeway Bridge. The need for the project is to improve bridge deficiencies because the 71-year-old bridge is functionally obsolete and contains fracture critical components; improve safety since there have been several vehicular crashes in the project corridor, many involving bicycles and pedestrians that resulted in injuries; improve flow of traffic along project corridor which has high traffic volumes and frequent bridge openings; and to maintain emergency evacuation.

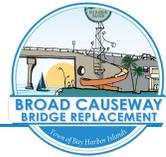


Figure 1: Project Location Map





Figure 2: Project Schedule

BROAD CAUSEWAY BRIDGE REPLACEMENT PROJECT DEVELOPMENT AND ENVIRONMENTAL (PD&E) STUDY PUBLIC INVOLVEMENT SCHEDULE							
TASKS	2022	2023			2024		
	DEC	FEB	SEPT	OCT	JUNE	JULY	AUG
PUBLIC INVOLVEMENT PLAN (PIP)	★						
FACT SHEET #1	★						
PUBLIC KICK-OFF MEETING		★					
SMALL GROUP MEETINGS							
NEWSLETTER #1			★				
ALTERNATIVES PUBLIC MEETING			★				
NEWSLETTER #2					★		
PUBLIC HEARING					★		



2. PROJECT KICK-OFF

2.1 Efficient Transportation Decision Making (ETDM)

Consistent with FDOT’s ETDM process, the proposed project was evaluated during the ETDM Programming Screen, (ETDM Project Number 14520) published on May 13, 2024. Through ETDM, early agency comments were obtained to provide project information on potentially environmental sensitive areas and identification of project issues. The ETDM Programming Screen Summary Report, is available on the ETDM public web site (<https://etdmpub.fl-a-etat.org/est/>).

2.2 Advanced Notification

In conjunction with the ETDM Programming Screen, an Advance Notification (AN) package was completed for this project and mailed to the Florida State Clearinghouse and local and federal agencies on April 12, 2023, in accordance with Governor’s Executive Order 95-359 – Florida State Clearing House and President’s Executive Order 12373 – Intergovernmental Review of Federal Programs.

Through the AN process, FDOT informed numerous federal, state, and local agencies of the study and its scope. The AN Package was also distributed to the local and Federal agencies. A list of agencies that received the AN Package and their responses are included in [Appendix A](#).

Comments were received from the following Miami-Dade County Departments:

- Airport Division
- Department of Regulatory and Economic Resources Management (DERM)
- Department of Solid Waste Management
- Department of Transportation and Public Works
- Fire Rescue Department
- Office of Historic Preservation
- Parks, Recreation and Open Spaces Department
- Planning Division
- Seaport Division
- Transportation Planning Organization
- Water and Sewer Department

A summary of the comments and letters received from the County are located in **Appendix D**. These comments were utilized when developing the project alternatives and as guidance throughout the PD&E Study.

2.3 Public Involvement Plan

A Public Involvement Plan (PIP) prepared under separate cover (signed February 2023) was created for this project outlining community outreach efforts. It presents the approach used to involve the public, public officials, the media, and government agencies throughout the project. A property owner mailing list was developed for mailing newsletters and public meeting invitations. A public



officials mailing list was also developed to notify representatives in the project area with newsletters, and meeting and hearing invitations. The PIP is in compliance with the “Project Development and Environment Manual”; and Section 339.155, Florida Statute. The Public Involvement Plan (PIP) is included in [Appendix B](#).

2.4 Project Kick-off Notifications

Project kick-off emails were sent to elected and appointed officials from the Town of Bay Harbor Islands, Mayor Joshua D. Fuller on January 20, 2023, for the Broad Causeway Bridge Replacement PD&E Study. These emails provided an overview of the project and kick-off meeting information.

The Project Kick-off factsheet, developed in English and Spanish was mailed in January 2023 for the Broad Causeway Bridge Replacement PD&E Study, informing the public of the start of the project and included a discussion of the study process and schedule. The factsheet also encouraged the need for public input and provided information on points of contact within the Town regarding citizen comments and concerns. Project Kick-off notifications and factsheet can be found in [Appendix C](#).

2.5 Mailing List

A mailing list was developed for this project and was updated throughout the duration of the PD&E study. The project mailing list contained:

- Those property owners whose property lies, in whole or in part, within 300 feet on either side of the centerline of the project alternative as required by Florida Statutes (F.S.) Section 339.155. The mailing list was based on information obtained from the property appraiser's database in Miami-Dade County.
- All Property owners on the Town of Bay Harbor Islands.
- Property owners with potential visual impacts.
- Elected and appointed state and local public officials.
- Individuals or groups who requested to be placed on the study's mailing list.
- Public and private groups, organizations, agencies, and businesses and individuals that have an interest in the project.

[Figure 3](#) shows the property owners that were notified.

Figure 3: Mailing Parcel Map



The mailing list was used to disseminate project information and announce the project update and public meetings.

3. PUBLIC KICK-OFF MEETING

3.1 Public Kick-off Meeting: February 9, 2023

Town of Bay Harbor Islands held a Public Kick-off Meeting on February 9, 2023, at 6 p.m. at Town Hall Council Chambers, 9665 Bay Harbor Terrace, Bay Harbor Islands, Florida 33154. The meeting introduced the project and the study process to the public with the intent to inform the community on proposed improvements to Broad Causeway Bridge from Causeway Island to East of West Broadview Drive. Additionally, a Project Kick-off notification for Broad Causeway Bridge Replacement was e-mailed to elected officials on January 20, 2023, from Mayor Joshua D. Fuller as detailed in Section 2.4. All Public Kick-off Meeting Notifications can be found in [Appendix D](#).

A total of 49 citizens and two elected officials signed in at the public meeting. This meeting was to provide the public with information about the study in general, the study's schedule, and a preview of the next steps to be taken.

Attendees were provided with project information materials. The sign-in sheets, meeting handout in English and Spanish, display boards, photos from the meeting, comment sheets from the meeting, as well as those received in the 10 days following, can be found in [Appendix E](#).



4. ALTERNATIVES PUBLIC WORKSHOP

4.1 Alternatives Public Workshop Notifications

For both the In-house and Virtual Alternatives Public Workshop, the Town of Bay Harbor Islands distributed notifications to elected and appointed officials, and property owners which included a project alternatives mailer. Additionally, the meeting was advertised in the Miami Herald, El Nuevo Herald, the Florida Administrative Register Office (FAR) as well as in the News Waves, the Towns Newsletter. Also, a Save the Date was published on the Towns website. Notification emails, advertisements, media coverage, press release, project newsletter invite and save the date can be found in [Appendix F](#). Additionally, an Alternatives Public Workshop invite for Broad Causeway Bridge Replacement was e-mailed to elected officials on August 25, 2023, from Mayor Elizabeth Tricoche.

4.2 Alternatives Public Workshop In-Person: September 26, 2023

Town of Bay Harbor Islands held an Alternatives Public Workshop on September 26, 2023, at 7 p.m. at Morris N. Broad Community Center. The meeting introduced the proposed build alternatives for the project.

The meeting began with an informal open house from 7:00 to 7:15 PM, followed by a formal presentation and a public Question and Answer (Q&A) session. This meeting was recorded and made available at the project website. A total of approximately 20 citizens and two elected officials signed in at the Alternatives Public Workshop. This workshop was to provide the public with information about the proposed build alternatives, schedule and next steps. The PD&E team had an open Q&A session where the citizens asked questions about the project, provided comments, as well as voted for their preferred alternative. A total of twelve (12) citizens spoke during the Q&A session. Some of the issues brought up at the in-person meeting were:

- Cost
- Traffic coming from the mainland
- Crosswalks with pedestrian features
- Preventative maintenance
- Lighting
- Process
- Cost of tolls

A virtual reality station was set up for the public to see 3D renderings of each proposed alternative while driving over the bridge to the Causeway Island. Attendees were provided with project information materials. The sign-in sheets, meeting handout in English and Spanish, display boards, photos from the meeting, comment form and speaker cards from the meeting, as well as comments received in the 10 days following, can be found in [Appendix G](#).



4.3 Alternatives Public Workshop Virtual: September 28, 2023

Town of Bay Harbor Islands held a Virtual Alternatives Public Workshop on September 28, 2023, at 6 p.m. via Zoom Webinar. The meeting was an opportunity for the citizens that were not able to attend in-person to be introduced to the proposed build alternatives for the project.

The meeting opened with a presentation followed by a Q&A session. The same presentation used at the in-person meeting was shown. A total of approximately 42 citizens and two elected officials signed in at the virtual alternatives public workshop. This meeting was to provide the public with information about the proposed build alternatives, schedule and next steps.

The team had an open Q&A session where the citizens asked questions about the project. A total of 11 comments were received from the public in the virtual portion of the meeting. This meeting was recorded and made available on the project website. Some of the issues/comments brought up at the virtual meeting were:

- Funding
- Project cost
- Proposed bridge height
- Allocation of toll funds
- Traffic/backups/congestion

The attendees report, Q&A reports, and Zoom transcripts from the meeting, can be found in [Appendix H](#).

4.4 Alternatives Public Workshop Summary of Comments Received

The public was provided with an opportunity to communicate their preferences by participating in the Public Alternatives Workshop, which was conducted both in-person and virtually. Additionally, a comment form was made available on the project website, and it remained accessible for ten days following the workshop sessions. To gather further input, a survey was designed for residents to complete, allowing them to share their comments, questions, and indicate their preferred bridge option. The team also received comments and votes via e-mail, further expanding the channels through which the public could participate in the decision-making process. See below summary of votes received. Further details about these votes are in [Appendix G](#) "Alternatives vote".

1. No Build Alternative – **8 votes**
2. Build Alternatives – **21 votes**
 - Alt. 1 High-Level Fixed Bridge – **13 votes**
 - Alt. 2 Mid-Level Movable Bridge – **8 votes**



5. Public Hearing

5.1 Public Hearing Notifications

Public Hearing notifications were sent by e-mail to elected and appointed officials. Meeting invitations were sent by mail to property owners within 300 feet of the proposed project and to other public officials, all Town of Bay Harbor Island residents, regulatory agencies, organizations, and individuals interested in the project.

The Public Hearing was advertised in advance with display advertisements in the Miami Herald, El Nuevo Herald, Le Floridien, and the Florida Administrative Register (FAR). Two press releases were distributed by the Town of Bay Harbor Islands and posted on the project website in advance of the Public Hearing. A Save the Date was published and printed in the Town's monthly newsletter. Notification emails, advertisements, media coverage, press releases, project newsletter invite, and Save the Date can be found in [Appendix I](#).

5.2 Public Hearing: June 24, 2024

The Town of Bay Harbor Islands held a hybrid Public Hearing to present the preferred alternative and give the public an opportunity to provide comments. The Public Hearing took place on June 24, 2024, at 6:30 p.m. at the Morris N. Broad Community Center. The virtual component of the hearing was made available via Zoom Webinar. In compliance with Title VI guidelines, Spanish and Creole translators were also available at the Public Hearing.

Display boards were available for public viewing both in-person and online. The presentation and all materials provided at the Public Hearing were also made available for virtual attendees to view online at <https://www.bayharborislands-fl.gov/444/Broad-Causeway-Bridge-Replacement-PDE-St>. Project documents were available for viewing at the Public Hearing, on the project website, and at the Bay Harbor Islands Branch Library from June 3, 2024 through July 5, 2024.

There were 35 people that attended the Public Hearing in-person and 38 who attended virtually. Of these, six (6) elected officials and 15 staff members from Town of Bay Harbor Islands, Atkins, FDOT, and Media Relations Group, LLC were present. A total of four (4) speaker cards were submitted, and no comment cards were left at the hearing for response. Written questions were posed by four (4) virtual attendees concerning weekend construction work, toll charges and proximity of proposed bridge to existing houses. The Public Hearing adjourned at 8:18 PM. During the open public comment period, no comments were received via mail, email, or the website. The Public Hearing advertisements, meeting materials, transcript, comments/questions received during the meeting, and responses can be viewed in [Appendix J](#). The Public Hearing Certification Form 650-050-56 is located in the FDOT online StateWide Environmental Project Tracker (SWEPT) file system.



6. AGENCY AND STAKEHOLDER COORDINATION

6.1 Stakeholder Meetings

No stakeholder meetings were requested for this project.

6.2 Agency Coordination

The Federal Highway Administration (FHWA) is the Lead Federal agency and the FDOT Office of Environmental Management will be approving the National Environmental Policy Act (NEPA) documents on behalf of FHWA. Since the Broad Causeway Bridge crosses the Intracoastal Waterway (ICWW), the United States Coast Guard (USCG) is a Cooperating agency. Continuous coordination occurred with the FDOT District 6 office who assisted the Town of Bay Harbor Islands with guidance on following the NEPA process.

The FDOT and Town met with the USCG on January 20, 2023, to discuss the required clearance for a new bridge. Consultation with the USCG indicated the navigation constraints for this bridge replacement project. Specifically, within Biscayne Bay, the USCG requires 90 ft. horizontal and 21 ft. (closed) vertical clearances (profile) for new bascule bridges and for new fixed bridges they require 90 ft. horizontal and a 65 ft. vertical clearance (profile). Another USCG constraint specified that the bridge spans will not be allowed to move the navigational channel from its existing location. USCG coordination documentation is included in the SWEPT project file.

A meeting was held with the Miami-Dade TPO to address comments received October 19, 2023, on the proposed typical section of the Broad Causeway Bridge. The typical section that was reviewed by the TPO was presented during the Public Alternatives Workshop on September 26 and September 28, 2023 (virtual). Meetings were held with the TPO on October 30 and November 3, 2023, to discuss pedestrian and bicyclist safety and accommodations, and revising the typical section to fully address these accommodations. The project was presented to the TPO Bicycle Pedestrian Advisory Committee (BPAC) on February 13, 2024, and the Transportation Planning and Technical Advisory Committee (TPTAC) and Citizens' Transportation Advisory Committee (CTAC) on May 1, 2024. On May 31, 2024, the Town received a Resolution #01-2024 in support of the Preferred Alternative from the CTAC located in [Appendix K](#).

Additionally, numerous agencies were coordinated with throughout the PD&E study. [Table: 1](#) lists the agency coordination to date.



Table 1: Agency Coordination Table

<i>Agency</i>	<i>Meeting Date</i>	<i>Topic</i>
<i>USCG</i>	<i>January 20, 2023</i>	<i>Guide Clearance Requirements</i>
<i>State Historic Preservation Officer* (SHPO)</i>	<i>June 19, 2023</i>	<i>Cultural Resource Identification and Methodology</i>
<i>NMFS**</i>	<i>July 12, 2023</i>	<i>Benthic Survey Methodology</i>
<i>Miami-Dade TPO</i>	<i>October 30, 2023 November 3, 2023</i>	<i>Pedestrian and Bicyclist Accommodations</i>
<i>NMFS</i>	<i>December 21, 2023</i>	<i>Technical Assistance Call</i>
<i>USFWS</i>	<i>January 12, 2024</i>	<i>Technical Assistance Call</i>
<i>Miami-Dade TPO BPAC</i>	<i>February 13, 2024</i>	<i>Pedestrian and Bicyclist Accommodations</i>
<i>NMFS</i>	<i>February 21, 2024</i>	<i>Technical Assistance Call</i>
<i>SHPO</i>	<i>April 18, 2024</i>	<i>Cultural Resource Assessment Survey</i>
<i>Miami-Dade TPO TPTAC</i>	<i>May 1, 2024</i>	<i>Project Overview and Announcement of Public Hearing</i>
<i>Miami-Dade TPO CTAC</i>	<i>May 1, 2024</i>	<i>Project Overview and Announcement of Public Hearing</i>
<i>NMFS</i>	<i>May 30, 2024</i>	<i>Natural Resource Evaluation Addendum</i>
<i>SHPO</i>	<i>July 8, 2024</i>	<i>Memorandum of Agreement</i>
<i>NMFS</i>	<i>July 31, 2024</i>	<i>EFH Conservation Recommendations</i>

7. COORDINATION AND OTHER PUBLIC OUTREACH ACTIVITIES

7.1 Project Website

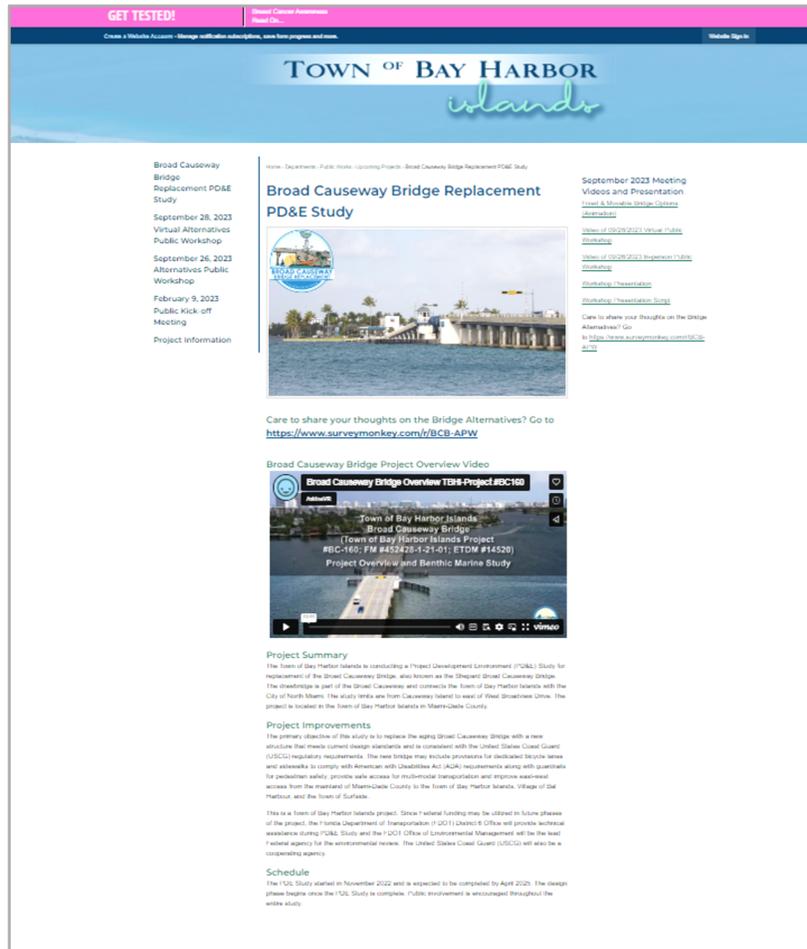
Public participation is an integral part of the PD&E process, which helps to ensure that decisions are made in consideration of public needs and preferences. In an effort to engage and inform the public throughout the study process, a project website was developed as shown in **Figure 4**.

Project website is available at <https://www.bayharborislands-fl.gov/444/Broad-Causeway-Bridge-Replacement-PDE-St>. The website is updated as needed to keep the public apprised of the project’s status. The website featured information about the study; documents and publications; public notices and public meeting documents; and the project schedule. A comment form link is provided for residents to leave feedback on the project.



Screenshots of the project websites and webpage content can be found in [Appendix L](#).

Figure 4: Broad Causeway Bridge Public Website



7.2 Additional Public Comment

Additional public comments were received through the website and by mail/e-mail throughout the course of the study. These comments are included in the project file.

7.3 Title VI/Non-discrimination

All project activities were held in accordance with *Title VI of the 1964 Civil Rights Act* and related statutes, as referenced in FDOT's *Non-Discrimination Policy, Topic Number 001-275-006* and implementing procedure *Topic Number 275-010-010*.



Project notifications were sent in English and Spanish via email, mail, advertised in local newspapers and the Florida Administrative Register. A Creole newspaper advertisement was published, and translation services were also available at the Public Hearing in addition to Spanish translation services. Materials posted on the project website included Title VI related statements advising the public that:

- Town of Bay Harbor Islands encourages public participation without regard to race, color, national origin, age, sex, religion, disability, or family status.
- Pursuant to the provisions of the Americans with Disabilities Act, any person requiring special accommodations to participate in the meeting or for additional translation services in Spanish, Portuguese, French or Creole is asked to advise the Town at least seven (7) days before the meeting by contacting Jenice Rosado, Assistant Town Manager, at (305) 866-6241 or in writing at the Town of Bay Harbor Islands, 9665 Bay Harbor Terrace, Bay Harbor Islands, Florida 33154 or by email at jrosado@bayharborislands-fl.gov.
- Provided contact information for Stefan Kulakowski, FCCM, CPM, State Title VI Coordinator, Florida Department of Transportation, Equal Opportunity Office, 605 Suwannee St., MS65, Tallahassee, Florida 32399, toll-free (850) 414-4742, or stefan.kulakowski@dot.state.fl.us
- If you would like further information about this project, please email publicworks@bayharborislandsfl.gov. You may also visit the project website at www.bayharborislands-fl.gov.

There were no reported Title VI concerns with this project.